

Worksheet
Documentation of Land Use Plan Conformance and
Determination of NEPA Adequacy (DNA)

U.S. Department of the Interior
Utah Bureau of Land Management (BLM)

A. BLM Office: Cedar City Field Office

Lease/Serial/Case File No. DOI-BLM-UT-C010-2015-0027-DNA

Proposed Action Title/Type: Disc Golf Course (Three Peaks)

Location of Proposed Action:

Three Peaks Special Recreation Management Area (SRMA)

Township 35 South, Range 12 West, Sections 11 & 14 Salt Lake Meridian (See Map)

Description of the Proposed Action:

The CCFO proposes to construct an 18 hole disc golf course within a 100 acre area south of the Iron County R&PP. A small portion of the identified 100 acre area just north of the OHV Trailhead would be used for the development of a practice area and the Iron County disc golf course. The majority the Iron County disc golf course would be within the R&PP with an access trail and possibly one to five baskets on BLM land outside the R&PP. Two courses would be constructed in close proximity to provide two levels of play with the BLM course being more advanced and technical and the Iron County course being designed for novice players. The OHV trailhead would act as the central location for both courses, while sharing the restroom and kiosks that provide information about both courses.

Disc baskets would be anchored into the ground or onto rocks throughout a 100 acre area. Cement pads would be poured for the tee boxes at the start of each hole along with the installation of small signs which would indicate the par and layout for the hole. Vegetation removal would be completed by hand and only removed where necessary for basket placement, tee boxes and sight lines in the fairway. The OHV trailhead would be used as the parking and information center for the course. The course area would be closed to camping per the Three Peaks Management Plan which indicates that the Greater Three Peaks Special Recreation Management Area (GTPSRMA) is closed to camping except in designated areas. The course area may also be closed to motorized travel when travel management is completed for the GTPSRMA. The course would be free to the public but could be reserved or used for competitive tournaments which would be facilitated through an SRP. Maintenance of the disc golf course may include replacement of the baskets, limbing vegetation, and repairs to signs and cement tee boxes. If parking space begins to become limited due to high use from disc golf players and OHV riders

the parking lot may be expanded to the north and west with the placement of more gravel and expansion of the post and rail fence.

B. Conformance with the Land Use Plan (LUP) and Consistency with Related Subordinate Implementation Plans

CBGA Resource Management Plan as amended to designate the Greater Three Peaks SRMA approved FONSI&DR dated February 24, 2006 and EA UT-040-03-17 dated December 2, 2005. They conform to SECTION 2.2.1.1 DEVELOPMENTS, GTPSRMA Designation and Recreation Management Plan, on page(s) 7&8 of the Environmental Assessment UT-040-03-17 dated December 2, 2005, which state(s):

“Additional developments and changes in the scope or location of developments could occur within the GTPSRMA over time. Minor changes which would cause unsubstantial impacts could be completed if determined by Determination of NEPA Adequacy document (DNA), to be adequately analyzed by this EA. Changes which could cause impacts beyond those described in the EA would be analyzed in future documents as directed by the National Environmental Policy Act (NEPA).”

C. Identify the applicable NEPA document(s) and other related documents that cover the proposed action.

List by name and date all applicable NEPA documents that cover the proposed action:

- Greater Three Peaks Special Recreation Management Area Plan 2006
- Greater Three Peaks Special Recreation Management Area Designation and Recreation Management Plan, Land Use Plan Amendment, Land Exchanges and R&PP Amendment EA, FONSI, and Decision Record UT-040-03-17, 2006

D. NEPA Adequacy Criteria

1. Is the current proposed action substantially the same action (or is a part of that action) as previously analyzed?

☒ Yes

☐ No

Documentation of answer and explanation:

The Greater Three Peaks Special Recreation Management Area was analyzed in EA UT-040-03-17 for developments of the area. Some of the recreation developments are the Model Port for flying airplanes, picnic facilities, large parking areas, and camp sites.

Under the proposed action it states: “Additional developments and changes in the scope or location of developments could occur within the GTPSRMA over time. Minor changes which could cause unsubstantial impacts could be completed if determined by a

Determination of NEPA Adequacy document (DNA), to be adequately analyzed by this EA."

2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the current proposed action, given current environmental concerns, interests, resource values, and circumstances?

☒ Yes

☐ No

Documentation of answer and explanation:

The alternatives analyzed in the EA UT-040-03-17, 2006 are appropriate and sufficient for the current proposed project.

3. Is existing analysis adequate in light of any new information or circumstances (including, for example, riparian proper functioning condition [PFC] reports; rangeland health standards assessments; Unified Watershed Assessment categorizations; inventory and monitoring data; most recent Fish and Wildlife Service lists of threatened, endangered, proposed, and candidate species; most recent BLM lists of sensitive species)? Can you reasonably conclude that all new information and all new circumstances are insignificant with regard to analysis of the proposed action?

☒ Yes

☐ No

Documentation of answer and explanation:

The EA was approved March 14, 2006. Since that time, no new information or circumstances have been brought forward.

Since completion of EA UT-040-03-17, the BLM Sensitive Fish and Wildlife list and the USFWS Federally listed and proposed endangered, threatened, and candidate species lists have been updated. The most recent lists were reviewed on 1/15/14 and the Three Peaks area does not provide suitable habitat for greater sage-grouse, least chub, Mexican spotted owl, southwest willow flycatcher, Virgin River chub, western yellow-billed cuckoo, or woundfin. Utah prairie dog habitat within the area remains unoccupied (2013 spring count data); however, a stipulation was added to complete Utah prairie dog surveys in suitable habitat in accordance with USFWS protocols, which were finalized in April, 2010 after completion of the 2006 EA.

4. Do the methodology and analytical approach used in the existing NEPA documents(s) continue to be appropriate for the current proposed action?

☒ Yes

☐ No

Documentation of answer and explanation:

The methodology and analytical approach used in the EA are appropriate for supporting approval of the proposed project, as they use the best scientific information available. Also, no new technologies or methodologies have been developed since the time the EA was approved.

5. Are the direct and indirect impacts of the current proposed action substantially unchanged from those identified in the existing NEPA document(s)? Do the existing NEPA documents analyze impacts related to the current proposed action at a level of specificity appropriate to the proposal (plan level, programmatic level, project level)?

☒ Yes

☐ No

Documentation of answer and explanation:

See chapters 3 and 4 of the EA and the impacts addressed by the ID team. Impacts are sufficiently site-specific and detailed in the EA for the level of the proposed project, and would not differ from the EA analysis. No new information or circumstances have been brought forward since the EA was approved.

Cultural and wildlife surveys would still be completed prior to project implementation.

6. Are the reasonably foreseeable cumulative impacts that would result from implementation of the proposed action substantially unchanged from those identified in the existing NEPA document(s)?

☒ Yes

☐ No

Documentation of answer and explanation:

The current proposed project would not change the cumulative impact analysis in the EA. See sections 4.2.3.1 and 4.2.3.2 of the EA.

7. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action?

☒ Yes

☐ No

Documentation of answer and explanation:

The nature of public involvement in the EA remains in compliance with NEPA public involvement requirements. The GTPSRMA Plan attached to the proposed action of the EA UT-040-03-17, 2006 states:

Iron County formed the Three Peaks Recreation Area Committee in December of 2002, comprised of two former Iron County Commissioners, a former BLM manager, Cedar City Field Office's Public Affairs Officer, and one public-at-large. This Committee contacted user groups with interests and information about the Three Peaks area in order to gain knowledge of current uses and forecasted needs. Meetings were held on a monthly basis and included participants with an interest in and knowledge of the area. Groups consulted during the planning process were the Color Country Cycling Club, Color Country 4-Wheelers, Cedar Breaks District Boy Scouts of America, High Desert Trail, Back Country Horsemen, Cedar City Radio Control Club, Wasatch Trails Association, landowners, grazing permittees, and users such as horseback riders and mountain bikers.

The Committee formulated goals and objectives, and management recommendations for the area. Management actions contained in the plan were formulated as a result of those recommendations in an attempt to direct public use to appropriate areas, protect natural resources, and define the transportation routes being utilized by visitors.

This DNA was posted on the Environmental Notification Bulletin Board (ENBB) on February 13, 2015.

E. Interdisciplinary Analysis: Identify those team members conducting analysis or participating in the preparation of this worksheet.

See attached Interdisciplinary Team NEPA Checklist

F. Mitigation Measures: List any applicable mitigation measures that were identified, analyzed, and approved in relevant LUPs and existing NEPA document(s). List the specific mitigation measures or identify an attachment that includes those specific mitigation measures. Document that these applicable mitigation measures must be incorporated and implemented.

Biological Opinion for the Greater Three Peaks Special Recreation Management Area Project (USFWS Biological Opinion #6-UT-05-F-020)

In the BO under the Description of the Proposed Action it states: (EA UT-040-03-17, 2006)

To offset the permanent loss of Utah prairie dog habitat within the GTPSRMA project area, BLM proposes to improve habitat on BLM Lands, in the Adam Well grazing allotment. The Neck is identified as a translocation site with planned habitat improvement projects. The currently planned habitat improvement project encompasses 250 acres, but would be expanded by an additional 350 acres to compensate for GTPSRMA. The habitat improvement project would include mechanical treatment with a pipe harrow to decrease shrub cover, and seeding to increase habitat suitability for Utah prairie dog.

A wildlife site clearance for U.S. Fish and Wildlife listed (threatened, endangered, and candidate) species and BLM sensitive species would be completed prior to ground disturbing activities. Clearances would be completed by a BLM wildlife biologist. Design Features identified in this section would be incorporated for biological resources based on specific resources identified to avoid and/or minimize disturbance to Special Status Wildlife.

Raptor nests would be protected and managed according to Best Management Practices for Raptors and Their Associated Habitats in Utah (BLM, August 2006), Utah Field Office Guidelines for Raptor Protection from Human and Land Use Disturbances (U.S. Fish and Wildlife Service, Utah Field Office, Salt Lake City, Jan. 2002).

Minimize vegetation removal during the migratory bird nesting season from April 1st – July 15th to protect migratory bird breeding and nesting.

CONCLUSIONS

Based on the review documented above, I conclude that:

Plan Conformance:

- ☒ This proposal conforms to the applicable land use plan.
- ☐ This proposal does not conform to the applicable land use plan

Determination of NEPA Adequacy

- ☒ The existing NEPA documentation fully covers the proposed action and constitutes BLM's compliance with the requirements of NEPA.
- ☐ The existing NEPA documentation does not fully cover the proposed action. Additional NEPA documentation is needed if the project is to be further considered.

Dan Fletcher

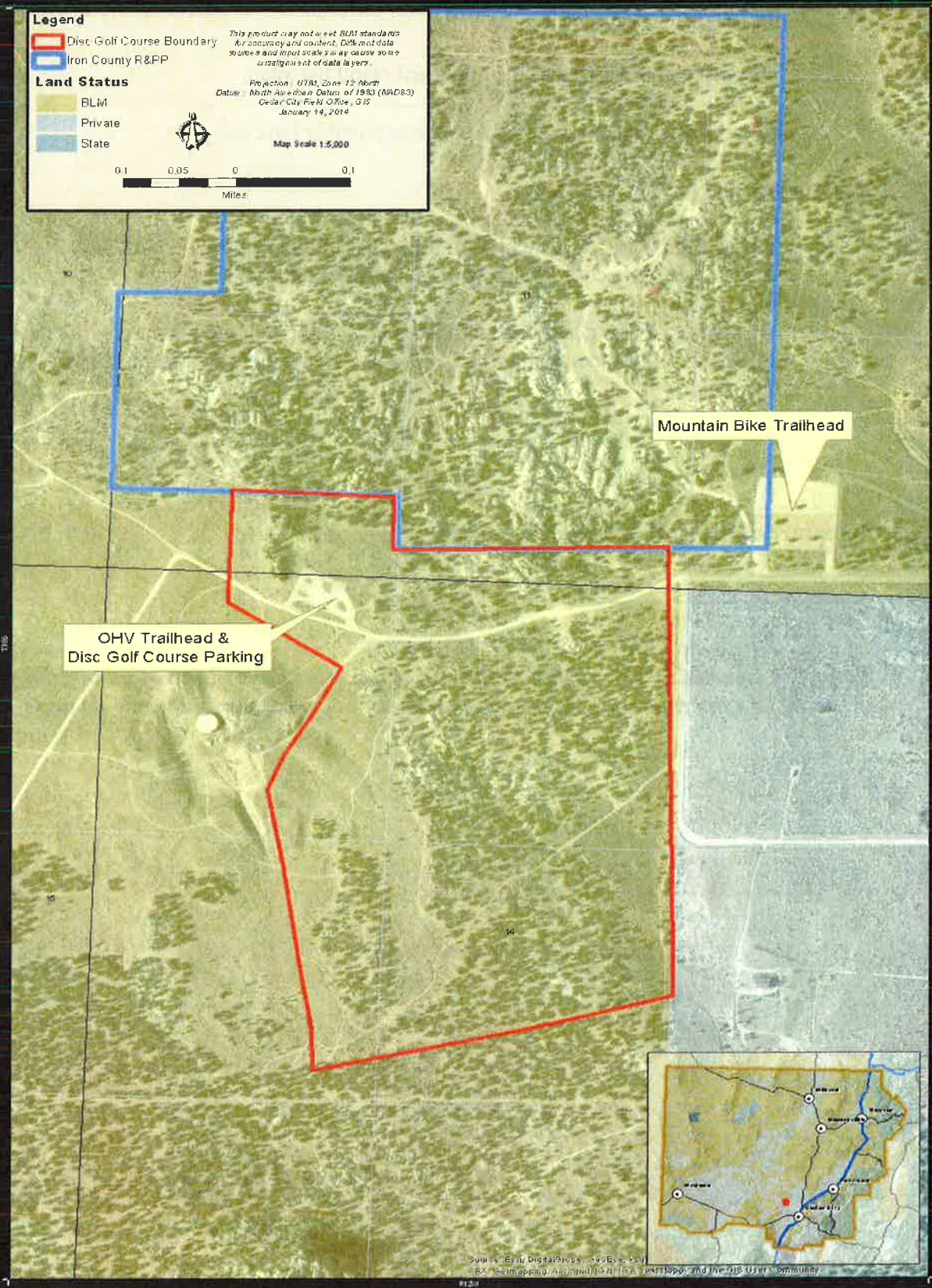
Signature of the Authorized Officer

3-5-15

Date

Note: The signed CONCLUSION at the end of this worksheet is part of an interim step in the BLM's internal analysis process and does not constitute an appealable decision.

Bureau of Land Management
U.S. Department of the Interior



INTERDISCIPLINARY TEAM NEPA CHECKLIST

Project Title: Disc Golf Course (Three Peaks SRMA)

NEPA Log Number: DOI-BLM-UT-C010-2015-0027-DNA

File/Serial Number:

Project Leader: Dave Jacobson

DETERMINATION OF STAFF: *(Choose one of the following abbreviated options for the left column)*

NP = not present in the area impacted by the proposed or alternative actions

NI = present, but not affected to a degree that detailed analysis is required

PI = present with potential for relevant impact that need to be analyzed in detail in the EA

NC = (DNAs only) actions and impacts not changed from those disclosed in the existing NEPA documents cited in Section D of the DNA form.

The rationale column should include NI and NP discussions.

RESOURCES AND ISSUES CONSIDERED:

Determination	Resource	Rationale for Determination	Signature	Date
NI	Air Quality	Existing analysis sufficient and unchanged from EA UT-040-03-17	J. Reese	2-9-2015
NP	Areas of Critical Environmental Concern	None within Field Office boundaries.	Dave Jacobson	1-19-2015
NI	Cultural Resources	Existing analysis sufficient and unchanged from EA UT-040-03-17	J. Palmer	1-22-2015
NI	Greenhouse Gas Emissions	Existing analysis sufficient and unchanged from EA UT-040-03-17	J. Reese	2-9-2015
NC	Environmental Justice	Existing analysis sufficient and unchanged from EA UT-040-03-17	Dave Jacobson	1-19-2015
NI	Farmlands (Prime or Unique)	Existing analysis sufficient and unchanged from EA UT-040-03-17	J. Reese	2-9-2015
NC	Fish and Wildlife	Existing analysis sufficient and unchanged from EA UT-040-03-17	S. Whitfield	01/29/15
NI	Floodplains	Existing analysis sufficient and unchanged from EA UT-040-03-17	J. Reese	2-9-2015
NI	Fuels/Fire Management	Fire and fuels management was not directly addressed in EA UT-040-03-17. The proposed project would not impact fire or fuels management. The minimal removal of trees would not be a benefit for fuels management.	M. Mendenhall	1/26/2015
NI	Geology / Mineral Resources/Energy Production	Other than surficial deposits of common variety materials, there are no known mineral resources in the project area. There are no minerals-related authorizations approved or proposed coincident with the project area. There are no claims, permits or leases in the project area. The project proposal would not substantially impact mineral resources. There are no known geologic hazards in the project area	E. Ginouves	1-20-15
NI	Hydrologic Conditions	Existing analysis sufficient and unchanged from EA UT-040-03-17	J. Reese	2-9-2015
NI	Invasive Species/Noxious Weeds	No weeds are known to exist within the project area, As long as noxious weed stipulations are adhered to, there would be	Jessica Bulloch	1/28/15

Determination	Resource	Rationale for Determination	Signature	Date
		no impacts from this proposal. Noxious weed infestations are spread in part by the movement of vehicles, humans and animals, including livestock, by the transport of seed through physical contact. The small, isolated noxious weed infestations should eventually be reduced in the future with the continuation of the noxious weed program which was implemented by the Cedar City Field Office. The Cedar City Field Office currently has an aggressive noxious weed control program and annually removes large quantities of noxious weeds throughout BLM administered lands in both Iron and Beaver counties. The BLM coordinates with County, State and Federal agencies in order to locate, treat and monitor noxious weed infestations throughout both counties.		
NI	Lands/Access	The Disc Golf Course is located in the Northwest section of T. 35 S., R. 12 W., section 14 and has a proposed footprint of 83 acres. There is one authorized right-of-way (ROW) that is within the proposed project location. The ROW is for a buried culinary water line that provides water to the 3-peaks area, issued to the Central Iron County Water Conservancy District under authorization UTU-82084. If this project is approved it would have no effect on the ROW holder because of the minimal impacts being proposed.	M. Campeau	01/22/15
NC	Livestock Grazing	Existing analysis is sufficient and unchanged from EA UT-040-03-17	J. Reese	1-20-15
NI	Migratory Birds	Existing analysis sufficient and unchanged from EA UT-040-03-17	S. Whitfield	01/29/15
NI	Native American Religious Concerns	A meeting was held in January 22, 2015 to describe and discuss the concerns of the Tribe concerning the proposed action. The Tribe stated that they have no concerns with the project going forward, but would like to be kept informed of any changes or updates to the project.	Jamie Palmer	1/22/2015
NI	Paleontology	The surficial geology of the project area is Tertiary-age intrusive igneous rock (quartz monzonite) and colluvium/alluvium derived from the weathering of that rock. These material have no potential for fossil resources.	E. Ginouves	1-20-15
NI	Rangeland Health Standards	Existing analysis is sufficient and unchanged from EA UT-040-03-17	J. Reese	1-20-15
NC	Recreation	Existing analysis sufficient and unchanged from EA UT-040-03-17	Dave Jacobson	1-19-2015
NC	Socio-Economics	Existing analysis sufficient and unchanged from EA UT-040-03-17	Dave Jacobson	1-19-2015
NI	Soils	Existing analysis sufficient and unchanged from EA UT-040-03-17	J. Reese	2-09-2015
NP	Special Status Plant Species	Existing analysis is sufficient and unchanged from EA UT-040-03-17	J. Reese	1-20-15
NC	Special Status Animal Species	Existing analysis sufficient and unchanged from EA UT-040-03-17	S. Whitfield	01/29/15
NC	Wastes (hazardous or solid)	Existing analysis is sufficient and unchanged from EA UT-040-03-17	Randy Peterson	1-21-15
NI	Water Resources/Quality (drinking/surface/ground)	Existing analysis sufficient and unchanged from EA UT-040-03-17	J. Reese	2-9-2015
NP	Wetlands/Riparian Zones	Existing analysis is sufficient and unchanged from EA UT-040-03-17	A. Stephens	2/18/15

Determination	Resource	Rationale for Determination	Signature	Date
NP	Wild and Scenic Rivers	None within Field Office boundaries.	Dave Jacobson	1-19-2015
NP	Wilderness/WSA	Existing analysis sufficient and unchanged from EA UT-040-03-17	Dave Jacobson	1-19-2015
NC	Woodland / Forestry	Existing analysis is sufficient and unchanged from EA UT-040-03-17	J. Sathe	1-19-2015
NC	Vegetation	Existing analysis is sufficient and unchanged from EA UT-040-03-17	J. Reese	1-20-15
NC	Visual Resources	Existing analysis sufficient and unchanged from EA UT-040-03-17	Dave Jacobson	1-19-2015
NP	Wild Horses and Burros	Existing analysis sufficient and unchanged from EA UT-040-03-17	C. Hunter	1/20/15
NP	Lands with Wilderness Characteristics	The most recent inventory does not identify and lands with wilderness characteristics within the Three Peaks area.	Dave Jacobson	1-19-2015

FINAL REVIEW:

Reviewer Title	Signature	Date	Comments
Environmental Coordinator	<i>Marie Menzies</i>	3/5/15	
Authorized Officer	<i>Dan Fletcher</i>	3-5-15	